



**AD HOC WORKING GROUP ON LONG-TERM COOPERATIVE ACTION
UNDER THE CONVENTION**

**Report of the Ad Hoc Working Group on Long-term Cooperative Action
under the Convention on its third session,
held in Accra from 21 to 27 August 2008**

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A shared vision for long-term cooperative action		
Enhanced national/international action on mitigation of climate change		
Enhanced action on adaptation		
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I. Opening of the session

(Agenda item 1)

A. Host Government welcoming ceremony

1. The formal opening of the session was preceded by a welcoming ceremony organized by the Government of Ghana to mark the opening of the first part of the sixth session of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol and the third session of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention (AWG-LCA).
2. Statements were made by Mr. Kwadwo Adjei-Darko, Minister of Local Government, Rural Development and Environment of Ghana, Ms. Connie Hedegaard, Minister of Climate and Energy of Denmark, Mr. Rachmat Witoelar, State Minister for the Environment of Indonesia and President of the Conference of the Parties (COP) at its thirteenth session and the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol at its third session, Mr. Yvo de Boer, Executive Secretary of the UNFCCC, and Mr. John Agyekum Kufuor, President of Ghana.

B. Opening of the session

3. The third session of the AWG-LCA was held at the Accra International Conference Centre, Accra, Ghana, from 21 to 27 August 2008.
4. The Chair of the AWG-LCA, Mr. Luiz Alberto Figueiredo Machado (Brazil), opened the session and welcomed all Parties and observers. He also welcomed Mr. Michael Zammit Cutajar (Malta) as Vice-Chair of the AWG-LCA.
5. The Chair recalled that at its second session, the AWG-LCA had focused its work on building common understanding of the elements of the Bali Action Plan (decision 1/CP.13). The Chair stated that the main challenge before the AWG-LCA at its third session was to move a step further in focusing the debate on concrete ideas and proposals and on identifying their common elements.
6. The Chair noted that, as agreed at the first session, the AWG-LCA would also hold two in-session workshops. The objective of these workshops would be to clarify elements contained in the Bali Action Plan and to enhance understanding of the concerns and positions of Parties, so that a common view could be developed of what needs to be negotiated in order to reach an agreed outcome.

II. Organizational matters

(Agenda item 2)

A. Adoption of the agenda

(Agenda item 2 (a))

7. At its 1st meeting, on 2 June, the AWG-LCA considered a note by the Executive Secretary containing the provisional agenda and annotations (FCCC/AWGLCA/2008/9).
8. At the same meeting, the agenda was adopted as follows:
 1. Opening of the session.
 2. Organizational matters:
 - (a) Adoption of the agenda;

- (b) Organization of the work of the session.
3. Enabling the full, effective and sustained implementation of the Convention through long-term cooperative action now, up to and beyond 2012, by addressing, inter alia:
 - (a) A shared vision for long-term cooperative action;
 - (b) Enhanced national/international action on mitigation of climate change;
 - (c) Enhanced action on adaptation;
 - (d) Enhanced action on technology development and transfer to support action on mitigation and adaptation;
 - (e) Enhanced action on the provision of financial resources and investment to support action on mitigation and adaptation and technology cooperation.
 4. Consideration of a work programme for 2009.
 5. Other matters.
 6. Report on the session.

B. Organization of the work of the session

(Agenda item 2 (b))

9. The AWG-LCA considered this sub-item at its 1st meeting, on 2 June.

10. Recalling the scenario note prepared for the third session,¹ the Chair proposed that the AWG-LCA begin by taking up agenda item 4 and then take up agenda item 3. The Chair further proposed that statements on agenda item 3 would be taken up at the 2nd meeting. The AWG-LCA would reconvene on 23 August to continue consideration of item 3 and to take up item 5. The AWG-LCA agreed to the proposed organization of work.

III. Enabling the full, effective and sustained implementation of the Convention through long-term cooperative action now, up to and beyond 2012, by addressing, inter alia:

(Agenda item 3)

A shared vision for long-term cooperative action

(Agenda item 3 (a))

Enhanced national/international action on mitigation of climate change

(Agenda item 3 (b))

Enhanced action on adaptation

(Agenda item 3 (c))

Enhanced action on technology development and transfer to support action on mitigation and adaptation

(Agenda item 3 (d))

¹ FCCC/AWGLCA/2008/10.

Enhanced action on the provision of financial resources and investment to support action on mitigation and adaptation and technology cooperation

(Agenda item 3 (e))

1. Proceedings

11. The AWG-LCA considered these sub-items together at its 1st, 2nd and 3rd meetings, on 21 August, 23 August and 27 August, respectively. It had before it documents FCCC/AWGLCA/2008/10, FCCC/AWGLCA/2008/11, FCCC/AWGLCA/2008/MISC.2 and Add.1, FCCC/AWGLCA/2008/MISC.3 and Add.1, and FCCC/AWGLCA/2008/MISC.4 and Add.1.
12. The Chair noted that discussions at the first two sessions of the AWG-LCA clearly demonstrated the strong interlinkages between the elements of the Bali Action Plan and that issues related to mitigation and adaptation should be examined in conjunction with the identification of needs in the associated enabling and supporting elements of technology development and transfer, and financing and investment. The Chair further noted that, in addition, there was a clear need for a separate space for the consideration of practical aspects related to proposals on arrangements for enhanced cooperation on technology and financing.
13. The Chair then announced his intention to consult with the negotiating groups on the establishment of contact groups for this session. The Chair proposed that the AWG-LCA consider this issue at its second meeting.
14. At its 2nd meeting, on the proposal by the Chair, the AWG-LCA established contact groups for its third session, on:
 - (a) Enhanced action on adaptation and its associated means of implementation, to be chaired by the Vice-Chair of the AWG-LCA;
 - (b) Enhanced action on mitigation and its associated means of implementation, to be chaired by the Chair of the AWG-LCA;
 - (c) Delivering on technology and financing, including consideration of institutional arrangements, to be chaired by the Chair of the AWG-LCA.
15. The tasks of the contact groups were to identify issues and questions under each of the relevant elements of the Bali Action Plan that need to be addressed to reach an agreed outcome, and to explore further the proposals on the table with a view to identifying their common elements.
16. At the same meeting statements were made by representatives of 21 Parties, including two speaking on behalf of the Group of 77 and China, two on behalf of the Alliance of Small Island States (AOSIS), one on behalf of the African Group, two on behalf of the European Community and its member States, three on behalf of the Umbrella Group, two on behalf of the Environmental Integrity Group and two on behalf of the least developed countries.
17. Statements were also made on behalf of the International Civil Aviation Organization, the business and industry non-governmental organizations (NGOs) and indigenous peoples organizations.
18. The AWG-LCA held two in-session workshops, spanning 21 and 22 August. The Chair of the AWG-LCA chaired the workshops.
19. The Chair prepared summaries of the views expressed at the workshops to inform the work of the AWG-LCA on the respective issues at the third session. These summaries were issued as

conference room papers² during the session and will also be incorporated into the Chair's summary of the views expressed at the third session.

20. At the 3rd meeting, the Vice-Chair and the Chair provided oral reports on the work of the contact groups that they chaired.

21. The Vice-Chair reported that the discussions in the contact group on enhanced action on adaptation and its associated means of implementation followed four areas identified in the Chair's summary of the view expressed at the second session,³ namely national planning for adaptation, streamlining and scaling up financial and technological support, enhancing knowledge sharing, and institutional frameworks. The Vice-Chair further reported that two new proposals were submitted on behalf of the African Group and the Alliance of Small Island States, respectively, which complement ideas and proposals previously presented by Parties in the context of adaptation discussions under the AWG-LCA.

22. The Chair reported that the contact group on enhanced action on mitigation and its associated means of implementation focused its work in line with the list of relevant elements of the Bali Action Plan proposed by the Chair, including nationally appropriate mitigation commitments and/or actions by developed country Parties; comparability of efforts and national circumstances; nationally appropriate mitigation action by developing country Parties; measuring, reporting and verification of mitigation actions and financial and technological support; policy approaches and positive incentives on mitigation in the forestry sector in developing countries; cooperative sectoral approaches and sector-specific actions; approaches to enhance cost-effectiveness of mitigation action; economic and social consequence of response measures; the catalytic role of the Convention; enhanced action on technology development and transfer to support action on mitigation; enhanced action on the provision of financial resources and investment to support action on mitigation and technology cooperation.

23. The Chair noted that the work of the contact group benefited from the debate at the two in-session workshops addressing cooperative sectoral approaches and sector-specific actions, in order to enhance implementation of Article 4, paragraph 1(c), of the Convention; and policy approaches and positive incentives on issues relating to reducing emissions from deforestation and forest degradation in developing countries, and the role of conservation, sustainable management of forests and enhancement of forest carbon stocks in developing countries.

24. The Chair further reported that the task of the contact group on delivering on technology and financing, including consideration of institutional arrangements, was to consider each of the relevant elements of the Bali Action Plan, in particular subparagraphs 1 (d) and (e), giving special attention to identifying practical aspects and ways to combine different possibilities and opportunities to deliver what is needed to enhance action in the supporting areas of technology and financing, and to further explore proposals with a view to identifying their common elements. The Chair noted that many Parties elaborated on the proposals presented in their submissions and during the previous sessions of AWG-LCA, and that additional proposals were made at this session.

25. The Chair noted that the progress made in the contact groups would be captured in the Chair's summary of the views expressed at the third session, to be issued after the session.

26. At the same meeting the AWG-LCA considered and adopted conclusions⁴ proposed by the Chair following informal consultations convened jointly by the Chair and the Vice-Chair.

² FCCC/AWGLCA/2008/CRP.4 and FCCC/AWGLCA/2008/CRP.5.

³ FCCC/AWGLCA/2008/11, paragraph 29.

⁴ Adopted as document FCCC/AWGLCA/2008/L.7.

2. Conclusions

27. The AWG-LCA invited its Chair to prepare, under his own responsibility, a document assembling the ideas and proposals presented by Parties on the elements contained in paragraph 1 of the Bali Action Plan, taking into account the ideas and proposals presented by accredited observer organizations. The ideas and proposals shall be those received by 30 September 2008 in response to the invitations contained in the Bali Action Plan and in the conclusions of the first and second sessions of the AWG-LCA,⁵ as well as those that were presented during the first three sessions and in the in-session workshops. The document shall be prepared in accordance with the structure of paragraph 1 of the Bali Action Plan. The AWG-LCA requested the secretariat to make the document available before its fourth session. It further invited the Chair to update this document before the closure of the fourth session of the AWG-LCA based on submissions received after 30 September 2008 and ideas and proposals put forward during that session.

IV. Consideration of a work programme for 2009

(Agenda item 4)

1. Proceedings

28. The AWG-LCA considered this item at its 1st and 3rd meetings, on 21 and 27 August, respectively.

29. At the 1st meeting the Chair recalled conclusions of the second session of the AWG-LCA on the organizational aspects relating to scheduling the work in 2009.⁶

30. At the same meeting the AWG-LCA agreed to consider this item in informal consultations convened jointly by the Chair and the Vice-Chair.

31. At its 3rd meeting, the AWG-LCA considered and adopted conclusions⁷ proposed by the Chair.

2. Conclusions

32. The AWG-LCA recalled its conclusions at its first and second sessions, including those at its second session resulting from its consideration of the work programme for 2009.⁸

33. Being conscious of the approaching deadline for the completion of its work at the fifteenth session of the COP, the AWG-LCA determined that it would shift into full negotiating mode in 2009 and organize its work accordingly, advancing negotiation on all elements of the Bali Action Plan in a comprehensive and balanced way. It further determined that any workshops organized during its sessions in 2009 should be limited to those that clarify issues that will form part of the outcome to be agreed at COP 15. It called upon all Parties to put forward further proposals regarding the content and form of the agreed outcome as early as possible, so that Parties might review and assess the scope and the progress of the negotiation at the sixth session of the AWG-LCA in June 2009.

34. Further to the understanding reached at its first session and reflected by the Chair in the report on that session,⁹ the AWG-LCA requested the secretariat, under the guidance of the Chair in

⁵ Decision 1/CP.13, paragraph 8, document FCCC/AWGLCA/2008/3, paragraph 23, and document FCCC/AWGLCA/2008/8, paragraphs 25 and 26.

⁶ FCCC/AWGLCA/2008/8, paragraphs 34–38.

⁷ Adopted as document FCCC/AWGLCA/2008/L.8.

⁸ FCCC/AWGLCA/2008/3 and FCCC/AWGLCA/2008/8.

⁹ FCCC/AWGLCA/2008/3, paragraph 20.

consultation with Parties, to organize a workshop at its fifth session on subparagraphs 1 (b) (i) and 1 (b) (ii) of the Bali Action Plan. This workshop should be organized in two parts, each dealing with one of the above-mentioned subparagraphs and together covering the substance of both subparagraphs in their entirety.

35. The AWG-LCA further requested the secretariat, under the guidance of the Chair in consultation with Parties, to organize two additional workshops at its fifth session, one on economic and social consequences of response measures (para. 1 (b) (vi) of the Bali Action Plan), and the other on opportunities and challenges for mitigation in the agricultural sector.

36. With respect to the calendar of meetings for 2009, the AWG-LCA stressed the importance of avoiding schedule clashes with other important international meetings or events related to climate change, providing sufficient time between its sessions for work in capitals and contacts among delegations, and allowing time for the Group of 77 and China and other groups to coordinate their positions.

37. The AWG-LCA invited its Chair to continue to make proposals for the organization of its work in 2009, taking into account the importance of the continuity and stability of the process, as well as of responding flexibly to the evolving needs of the negotiation.

V. Other matters

(Agenda item 5)

38. No other matters were raised or considered.

VI. Report on the session

(Agenda item 6)

39. At its 3rd meeting, on 27 August, the AWG-LCA considered and adopted the draft report on its third session.¹⁰ At the same meeting the AWG-LCA authorized the Chair to complete the report on the session, with the assistance of the secretariat.

VII. Closure of the session

40. At the 3rd meeting, the Chair thanked the delegates for their contributions and the Government and people of Ghana for their hospitality. Statements were made by representatives of 12 Parties, including one speaking on behalf of the Group of 77 and China, one on behalf of AOSIS, one on behalf of the European Community and its member States, one on behalf of the Umbrella Group, one on behalf of the African Group, one on behalf of the least developed countries and one on behalf of the Central American Integration System. Statements were also made on behalf of business and industry NGOs, environmental NGOs and trade unions.

¹⁰ FCCC/AWGLCA/2008/L.6.

Annex

**Documents before the Ad Hoc Working Group on Long-term
Cooperative Action under the Convention
at its third session**

Documents prepared for the session

FCCC/AWGLCA/2008/9	Provisional agenda and annotations. Note by the Executive Secretary
FCCC/AWGLCA/2008/10	Scenario note on the third session. Note by the Chair
FCCC/AWGLCA/2008/11	Summary of views expressed during the second session of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention. Note by the Chair
FCCC/AWGLCA/2008/MISC.2 and Add.1	Ideas and proposals on the elements contained in paragraph 1 of the Bali Action Plan. Submissions from Parties
FCCC/AWGLCA/2008/MISC.3 and Add.1	Ideas and proposals on the elements contained in paragraph 1 of the Bali Action Plan. Submissions from intergovernmental organizations
FCCC/AWGLCA/2008/MISC.4 and Add.1	Ideas and proposals on the subjects of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention workshops scheduled for 2008. Submissions from Parties
FCCC/AWGLCA/2008/L.6	Draft report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention on its third session
FCCC/AWGLCA/2008/L.7	Enabling the full, effective and sustained implementation of the Convention through long-term cooperative action now, up to and beyond 2012. Draft conclusions proposed by the Chair
FCCC/AWGLCA/2008/L.8	Consideration of a work programme for 2009. Draft conclusions proposed by the Chair
FCCC/AWGLCA/2008/CRP.4	Report on the workshop on cooperative sectoral approaches and sector-specific actions, in order to enhance implementation of Article 4, paragraph 1 (c), of the Convention. Summary by the chair of the workshop
FCCC/AWGLCA/2008/CRP.5	Report of the workshop on policy approaches and positive incentives on issues relating to reducing emissions from deforestation and forest degradation in developing countries;

and the role of conservation, sustainable management of forests and enhancement of forest carbon stocks in developing countries. Summary by the chair of the workshop

Other documents before the session

FCCC/AWGLCA/2008/8

Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention on its second session, held in Bonn from 2 to 12 June 2008
